Homelessness and Rough Sleeping Prevention Action Plan 2026/27

Gedling Borough Council

Contents

Purpose 3
1. Introduction 3
2. Scope of the action plan 4
3. Local context 5
4. Strategic leadership and governance 7
5. Partnership working 8
6. Local outcomes framework 12
7. Delivery narratives 14
8. Delivery against the existing strategy priorities 21
9. Temporary accommodation suitability 25
10. Performance monitoring 26
Appendix A – Nottinghamshire Action Plan 28

Purpose

To prevent homelessness wherever possible, respond effectively when homelessness occurs, reduce rough sleeping and help residents access and sustain safe, suitable accommodation.

1. Introduction

1.1 Gedling Borough Council works with residents, registered providers, private landlords, commissioned services and partner organisations to prevent and relieve homelessness, respond to rough sleeping and support people to access and sustain suitable accommodation across tenures. Gedling is a stock transfer authority and does not own or manage council housing stock. Social housing in the borough is provided by registered providers, with the Council operating the Councils Homesearch allocation scheme and nomination arrangements.

1.2 The government's A National Plan to End Homelessness is a cross-departmental strategy published in December 2025 that shifts focus toward a prevention-first model to make homelessness rare, brief, and non-recurring. Preventing homelessness and tackling its root causes is much more effective than a never-ending crisis response.

1.3 It is essential that action is taken to tackle the most urgent and dangerous forms of homelessness. This means eliminating the use of bed & breakfast accommodation for families, other than very short-term use in emergencies, and halving numbers of people sleeping rough long-term. This is alongside preventing homelessness in the first place, increasing the proportion of people who are supported to stay in their own home or helped to find alternative accommodation.

1.4 Gedling Borough Council currently delivers homelessness prevention, homelessness relief, rough sleeping interventions and tenancy sustainment activity through the South Nottinghamshire Homelessness and Rough Sleeping Strategy 2022–2027, developed jointly with Rushcliffe Borough Council and Broxtowe Borough Council. (Housing strategies | Gedling Borough Council). This Action Plan supports delivery of that strategy and has been developed in response to the National Plan to End Homelessness and associated Local Outcomes Framework requirements for 2026/27.

1.5 This Action Plan brings together Gedling's current homelessness prevention activity, local performance, partnership arrangements and priorities for 2026/27. It sets out the key actions that will be taken during 2026/27 to deliver the Strategy's priorities and contribute to the national ambition to end homelessness. It identifies how the Council and its partners will contribute to improved outcomes for residents who are homeless or at risk of homelessness and how progress will be monitored through the Local Outcomes Framework.

1.6 The South Nottinghamshire Homelessness and Rough Sleeping Strategy 2022-2027 is one of several housing-related strategies supporting delivery of the Council's wider

Housing Strategy and contributing to the Council's corporate priorities. The Strategy sets out the Council's long-term vision for preventing homelessness, reducing rough sleeping and ensuring that residents can access the accommodation and support they need.

1.7 The Housing Strategy 2026-2030 sets out Gedling Borough Council's vision and priorities for housing in the Borough for the next five-year period until 2030 and the actions that will be taken to meet local need. The Housing Strategy is an overarching document that aims to encompass all the aspects of the Council's housing policy and housing related services provided directly or indirectly within the Borough.

1.8 This includes supporting the delivery of new homes that meet energy efficiency standards, while also improving the energy performance of the existing housing stock. The Strategy also covers planning policy, the social housing register, homelessness prevention, domestic abuse, specialist housing, aids and adaptations, and the private rented sector, including selective licensing in parts of the Borough. It refers to the legislative frameworks, corporate policies and strategic plans that shape the Council's approach to housing across Gedling.

1.9 The Gedling Legacy Plan 2026-2028 sets out four key priorities: **Economy, Community, Place and Council**. Housing falls under the "Place" priority and aims to enable a safe, attractive, clean and culturally vibrant Borough that plays its part to tackle the climate emergency. This Strategy supports that work to ensure that individuals and families can access high quality, affordable and energy efficient housing to bring life to neighbourhoods.

1.10 The Council will continue to review and refresh the Action Plan annually to ensure priorities remain responsive to local need, performance, stakeholder feedback and national policy.

2. Scope of the action plan

2.1 This Action Plan covers homelessness prevention, homelessness relief, temporary accommodation, rough sleeping and the partnership activity required to prevent and respond to homelessness in the Borough.

2.2 The Action Plan has been developed in line with the Ministry of Housing, Communities and Local Government (MHCLG) Local Performance and Accountability Toolkit which provides a framework and guidance to support authorities and those they work with, including the voluntary, community and faith sector, to plan, assess and deliver services with greater consistency and confidence.

2.3 This Action Plan should be read in conjunction the South Nottinghamshire Homelessness and Rough Sleeping Strategy 2022–2027, which was developed as the overarching strategy for Gedling, Broxtowe and Rushcliffe Borough Councils, together with its supporting review and consultation materials. The Strategy and its appendices provided detailed evidence on local need, rough sleeping and wider homelessness trends, and establish the key priorities for addressing homelessness. All relevant ongoing

commitments have been carried forward into this action Plan where they will continue to support local priorities and the Local Outcomes Framework. The previous action plan remains part of the supporting evidence base but is not reproduced here.

2.4 Many of the issues influencing homelessness extend beyond district boundaries and some can be addressed more effectively by working together across Nottinghamshire. Alongside the actions we will take locally, the seven Nottinghamshire district and borough councils have agreed a shared programme of action focusing on the things we can achieve more effectively together.

2.5 The shared Nottinghamshire Action Plan forms part of this Action Plan and can be found at Appendix one. They sit alongside the Nottinghamshire Local Supported Housing Strategy and East Midlands Combined County Authority (EMCCA) Homelessness Action Plan. Some of the shared work is already established, including our work on rough sleeping, severe and multiple disadvantage, families in temporary accommodation and women's experiences of rough sleeping and hidden homelessness. Working together gives the Council greater opportunity to improve outcomes rather than acting separately.

3. Local context

3.1 Demand for homelessness assistance in Gedling Borough Council has increased in recent years, reflecting wider pressures on households and housing markets. Homelessness in Gedling is influenced by restricted access to affordable housing, insecurity in the private rented sector, domestic abuse, relationship breakdown, mental ill health, multiple disadvantage and wider financial pressures. Early intervention, access to suitable accommodation and coordinated support remain central to preventing homelessness and reducing repeat homelessness.

3.2 The Council and its partners have strengthened outreach, supported accommodation, multi-agency case management and pathways across housing, health, criminal justice and the voluntary sector.

3.3 A review of the single homelessness pathway was commissioned across Nottinghamshire and Nottingham City in early 2026 with the aim of providing a comprehensive understanding of the current homelessness pathway, including who uses it, how it functions, and where it falls short. It assessed outcomes, user experiences, and the effectiveness of current service models, while identifying opportunities for redesign and improved commissioning

3.4 This review identified several factors contributing to homelessness in South Notts, including access to affordable housing, loss of private rented accommodation, domestic abuse, relationship breakdown, poor mental health, multiple disadvantage and wider cost of living pressures. The Review also highlighted the importance of early intervention, access to settled accommodation, effective partnership working and tailored support for people experiencing multiple disadvantage.

3.5 Homelessness demand remains at elevated levels, and that continued focus is required to improve prevention outcomes, reduce rough sleeping and ensure that residents can access appropriate accommodation and support.

3.6 Over recent years, the Council has developed a strong partnership response to single homelessness and rough sleeping. Additional Government investment has enabled improvements to outreach services, supported accommodation, multi-agency case management and partnership working across housing, health, criminal justice and the voluntary sector. These foundations have strengthened the local response for people experiencing the highest levels of exclusion.

3.7 Alongside maintaining this progress, there is increasing national and local recognition of the impact homelessness can have on children and families. This Action Plan therefore builds on the Council's established work on single homelessness while placing greater emphasis on preventing family homelessness and improving outcomes for children.

3.8 The Council also recognises that the policy and operating environment will continue to evolve during the life of this Action Plan, including through implementation of national homelessness reforms, changes affecting the private rented sector, wider public service reform and Local Government Reorganisation.

3.9 This Action Plan focuses on the areas where Gedling Borough Council can lead, influence or contribute to change during 2026/27 but also the actions we have agreed to take forward collectively with the other Nottinghamshire district and borough councils.

Current delivery area	Our position
Housing Options outcomes	In 2025/26, 611 customers achieved successful early intervention, prevention or relief outcomes: Of these, 467 had early interventions, 98 prevention outcomes and 46 relief outcomes.
Homelessness decisions	52 main housing duty decisions were issued in 2025/26.
Temporary accommodation	The Council placed 159 households in temporary accommodation during 2025/2026.
Access through Homesearch	Since April 2022, 758 general needs and 283 sheltered accommodation properties have been allocated through the Councils Choice Based Lettings system Homesearch. In 2025/2026 170 general needs and 77 sheltered properties were advertised.
Independent advice	During 2025/6 Citizens Advice Nottinghamshire Central and South (CANCAS) assisted 804 Gedling residents, 3,000 advice issues addressed and £802,391 in income gains secured.

Youth homelessness prevention	The Council has commissioned Broxtowe Youth Homelessness to deliver in school training sessions to help young people understand homelessness risks, housing options and how to seek support earlier.
Refugee support	Nottingham Refugee Forum supports asylum seekers and refugees in Nottingham and Nottinghamshire to rebuild their lives, integrate into society, and gain fair outcomes. They offer free, confidential help with housing, welfare benefits, debt, and health services.
Housing supply	From 1st April 2011 to 31st March 2026 a total of 5,389 homes were delivered in the Borough, in partnership with developers, of which 766 were affordable. This affordable element equates to an average of 52 per annum and 14% of the total homes delivered.
Independence	The Council approved 87 disabled facility grants and 33 sanctuary scheme applications in 2025/26.

4. Strategic leadership and governance

4.1 Effective delivery of this Action Plan requires clear political leadership and approval, officer accountability and strong partnership working.

4.2 Political leadership is provided by the Deputy Leader and Portfolio Holder for Sustainable Growth & Economy.

4.3 Corporate leadership is provided through the Council's Senior Leadership Team.

4.4 Strategic and Operational leadership is provided by the Director of Place and Assistant Director for Housing and Resettlement.

4.5 The Assistant Director for Housing and Resettlement is responsible for coordinating delivery of the Action Plan, monitoring progress against actions and Local Outcomes Framework targets, preparing annual updates and working with partners to address barriers to delivery.

4.6 Whilst the Council has a leadership role in preventing homelessness, many of the factors that influence homelessness sit beyond the direct control of housing services and require coordinated action across multiple organisations and systems.

4.7 The shared Nottinghamshire programme is collectively owned by the seven district and borough councils. The Nottinghamshire Strategic Housing Partnership provides strategic leadership and oversight.

4.8 Delivery will be supported through:

Nottinghamshire Health and Wellbeing Board *– annual progress report on delivery of the Nottinghamshire actions (subject to agreement).*

Nottinghamshire Strategic Housing Partnership *– annual progress report on delivery of the Nottinghamshire actions (subject to agreement).*

5. Partnership working

5.1 Delivery of this Action Plan is a shared responsibility. Preventing homelessness and rough sleeping requires coordinated action across housing, health, adult social care, children's services, criminal justice, domestic abuse services, community safety, registered providers and the voluntary and community sector.

5.2 No single organisation can address the causes or consequences of homelessness in isolation; effective partnership working is therefore central to early intervention, safeguarding, recovery and sustained housing outcomes.

5.3 The Council's role is to provide local leadership, maintain oversight of delivery, identify barriers and support escalation or collaborative problem-solving where required.

5.4 Where actions are led by partner organisations, those organisations remain accountable through their own governance arrangements.

5.5 The Council will use shared evidence, Local Outcomes Framework performance and learning from operational delivery to identify barriers that affect homelessness outcomes. Where issues cannot be resolved operationally or fall outside the Council's direct influence, the Council will work with partners to ensure they are considered through the most appropriate strategic partnership or governance forum.

5.6 This Action Plan therefore provides a shared framework for coordinating action, identifying opportunities for improvement and ensuring that evidence informs decision-making across the wider homelessness system.

Strategic partnerships

5.7 Countywide and regional partnerships shape strategy, commissioning, investment and service development where needs and pathways cross district boundaries. Principal partnerships and arrangements include:

- Nottinghamshire Strategic Housing Partnership
- Nottinghamshire Housing Group
- Nottinghamshire Safeguarding Adults Board
- Nottinghamshire Domestic Abuse Partnership Board
- Nottinghamshire Health and Wellbeing Board

- Nottinghamshire Mental Health Partnership Board
- Nottinghamshire Substance Use Partnership Board
- Nottinghamshire Youth Homelessness Forum
- Nottinghamshire MEAM Systems Change Group
- Nottinghamshire Multiple Disadvantage Commissioners Alliance
- Nottinghamshire local authority and MHCLG Adviser meetings
- EMCCA homelessness and inclusion partnerships and task groups.

EMCCA regional role

5.8 The East Midlands Combined County Authority (EMCCA) is developing a regional Homelessness Action Plan and proposed Homelessness Taskforce. Its emerging work will provide a regional framework for preventing homelessness and ending rough sleeping, with local authorities and partners contributing to regional priorities, governance and delivery arrangements.

5.9 EMCCA is also developing a Housing Strategy focused on areas where regional action can add value to local plans. For Gedling, the strongest links are private rented sector access and housing supply; supported and specialist housing, Housing First and housing-led approaches, prevention and system coordination, accommodation and move-on pathways and improved regional data, insight and learning.

5.10 Gedling will contribute local evidence and priorities and participate in the development of regional approaches where collective action can add value, while retaining responsibility for local statutory homelessness functions and delivery of this Action Plan.

Operational partnerships

5.11 Operational partnership working is delivered through established multi-agency arrangements, Rough Sleeper Action Groups, Prison Release Panels, Duty to Refer arrangements and multi-disciplinary case conferences. These arrangements support earlier identification of risk, clearer referral pathways and coordinated responses for households whose needs cross organisational boundaries.

5.12 Learning from operational partnership working will be used to identify recurring themes, strengthen referral pathways, inform commissioning discussions and support continuous improvement.

Priority cohorts

5.13 The Council works with partners to provide coordinated responses for groups who are at increased risk of homelessness or who may require support from multiple agencies.

5.14 Current partnership arrangements for these cohorts are summarised below and reflect the importance of early identification, clear pathways and shared ownership of outcomes.

5.15 The Council recognises that individuals and families may fall within more than one priority cohort. Partnership arrangements therefore focus on coordinating support around the person or household rather than around individual services, ensuring that responses are tailored to need, trauma-informed where appropriate and focused on preventing homelessness wherever possible.

5.16 Learning from these arrangements will inform service improvement, commissioning decisions and future strategic priorities. This will help ensure that the Action Plan remains responsive to local need, aligned with countywide and regional work, and focused on achieving better outcomes and eliminate any barriers for residents experiencing or at risk of homelessness.

Priority Cohort	**Current Partnership Arrangements**	**Outcomes**
People leaving prison	Nottinghamshire Prison Release Protocol supported by fortnightly Prison Release Panel meetings involving housing, probation and prison partners to coordinate accommodation and support before release, complemented by commissioned criminal justice-focused support within the Street Outreach service and Substance Use and Treatment services commissioned by Public Health.	Reduce homelessness on release from prison.
Young people leaving care	Joint working protocol with Nottinghamshire County Council Children's Services, supported by the Nottinghamshire Youth Homelessness Forum and the Nottinghamshire Care Leaver Offer. Care leavers receive enhanced housing support and priority within the Council's Housing Allocations Scheme where eligible.	Support planned transitions.
People leaving hospital	Duty to Refer arrangements supported by joint working with hospital discharge teams, complemented by commissioned community-based nursing services for people experiencing severe multiple disadvantage to	Prevent homelessness on discharge from hospital.

	support successful discharge and reduce the risk of readmission. The ICB commission the team at Notts Healthcare Trust Close working with Disabled Facilities Grant and adaptation services where housing adaptations can support hospital discharge, independent living and the prevention of homelessness.	
Refugees and people granted leave to remain	Strong working relationships with key partners, including the East Midlands Strategic Migration Partnership (EMSMP), Advice, Issue Reporting and Eligibility (AIRE), senior officials from SERCO, and the Communities Team at Nottinghamshire County Council. Also established excellent partnerships with Hope into Action, Housing Connect, Hope Housing, New Hopes, ACCENT, C We R Here, BEAM, Room for Refugees, and Refugees at Home. Referral arrangements in place with Nottingham Refugee Forum, Refugee Roots, the British Red Cross Refugee Support Service, the Household Support Fund (HSF) administered by Nottinghamshire County Council, Citizens Advice, Derby Law Centre, The Arches, The Acts 435 and the Furniture Project	Support planned housing pathways.
Veterans	Referral pathways into specialist veteran support organisations where housing or support needs are identified, supported by the Council's commitment to the Armed Forces Covenant and partnership working with relevant veteran support services.	Improve access to specialist support services.
People experiencing domestic abuse	Partnership working with Nottinghamshire's commissioned domestic abuse services alongside delivery of the Council's Sanctuary Scheme.	Improve safety and housing options.
People at risk of cuckooing	Coordinated multi-agency response involving housing, safeguarding, police, community safety charitable and any other relevant support services.	Strengthen safeguarding and sustainment.

Women rough sleeping	Coordinated outreach and safeguarding support, with clear referral pathways to domestic abuse, health and substance use services. Contribute to the regional census of women sleeping rough and use the resulting evidence and learning to improve local services.	Improve identification, safety and accommodation pathways for women experiencing or at risk of rough sleeping.
People experiencing multiple disadvantage	Coordinated support through multi-agency support planning arrangements that enable partners to identify a lead worker to coordinate support around the individual and provide a more joined-up response across housing, health, criminal justice, substance use, domestic abuse and voluntary sector services. The Nottinghamshire MEAM systems change partnership supports partners to test and learn improved responses, embed effective practice and influence wider systems to better meet the needs of people experiencing severe multiple disadvantage.	Improve outcomes through coordinated support.

6. Local outcomes framework

6.1 The Local Outcomes Framework provides the mechanism for assessing whether this Action Plan is improving outcomes for residents who are homeless or at risk of homelessness. It translates the priorities within the Action Plan into a focused set of measurable indicators, enabling progress to be monitored consistently over time.

6.2 The Framework has been developed in line with the Ministry of Housing, Communities and Local Government's Local Performance and Accountability Toolkit and supports a consistent approach to monitoring local delivery against national and local priorities. The measures have been informed by the existing South Nottinghamshire Homelessness and Rough Sleeping Strategy 2022-2027 review, evidence from the Homelessness Single Pathway Review, local performance data, recent demand trends, benchmarking information, stakeholder feedback and the Council's understanding of local housing market conditions and service pressures.

6.3 Targets have been set to provide a clear direction of travel while remaining realistic and achievable within the current operating environment. In doing so, the Council has considered both the progress already made locally and the external pressures that continue to affect homelessness services, housing supply and affordability. The target-setting process has taken account of:

- Historic and current homelessness performance.
- Recent trends in homelessness demand.
- Local housing market conditions and housing supply pressures.
- Benchmarking information where available.
- Planned service improvements and partnership initiatives.
- National policy priorities and Government ambitions.

6.4 Each measure includes a baseline position, annual milestones and an end-of-Parliament target. The accompanying delivery narratives explain the rationale for each target, the work already underway and how the actions within this Plan are expected to contribute to improved outcomes.

6.5 The Council recognises that performance against the Framework may be influenced by wider economic conditions, housing market changes, welfare reforms, national policy developments and partner capacity.

Outcome Measure	**Baseline**	**2026/27 Milestone**	**2027/28 Milestone**	**End of Parliament Target**
Households with children in temporary accommodation per 1,000 households	0.42 September 2025	0.42 September 2026	0.40 September 2027	0.38 September 2028
Households with children or pregnancy in B&B over 6 weeks	2 September 2025	2 September 2026	0 September 2027	0 September 2028
Success at preventing and relieving homelessness	88% July-September 2025	88% July - September 2026	90% July – September 2027	90% July – September 2028
*Success at preventing and relieving homelessness for those experiencing multiple disadvantage	100% July-September 2025	40% July - September 2026	40% July – September 2027	40% July – September 2028
**This a new measure and MHCLG has only recently started publishing data for us to understand our performance. We currently have nine months' data. Our baseline is 100%, and across the nine months, two of three households had their homelessness successfully prevented or relieved. Only one household was recorded in each quarter, meaning performance was either 0% or 100% and could*				

vary significantly from one quarter to the next. We have therefore set a target of 40% throughout the period, reflecting our ambition to achieve a successful outcome for every household identified. We will review the target as more data becomes available and alongside regional performance, which was around 40% during the period.				
People sleeping rough long-term	1 November 2025	0 November 2026	0 November 2027	0 November 2028
People sleeping rough on a single night	2 Autumn 2025	1 Autumn 2026	0 Autumn 2027	0 Autumn 2028

7. Delivery narratives

Households with children in temporary accommodation

Why this target?

7.1 The Council has identified the increasing pressures on families and recognises the impact homelessness, and temporary accommodation can have on children's health, wellbeing and educational outcomes

7.2 The target has therefore been set to reduce the need for family temporary accommodation through earlier intervention, effective homelessness prevention and improved move-on into settled housing.

How the target will be achieved

7.3 Progress will be supported through:

- Implementation of local actions arising from the countywide Families in Temporary Accommodation programme.
- Improved identification of households at risk of homelessness.
- Strengthened support for families experiencing relationship breakdown.
- Improved move-on from temporary and supported accommodation.

7.4 Working together across Nottinghamshire, we will also:

- Build a shared picture of the housing needed to prevent and resolve homelessness and use it to influence housing strategy, development and investment locally, regionally and nationally.

- Improve access and reduce barriers preventing homeless households accessing social and affordable housing.
- Strengthen joint approaches to improving outcomes for children, young people and families affected by homelessness and temporary accommodation, using learning from families and frontline services to inform service improvement.

Partnerships, risks and dependencies

7.5 Delivery relies on close partnership working between the Councils Housing Options team, Children's Services, accommodation providers and family support services.

7.6 Wider housing supply pressures and affordability challenges may affect performance.

Households with children in bed and breakfast accommodation beyond six weeks

Why this target?

7.7 The Council is committed to eliminating the use of bed and breakfast accommodation beyond the statutory limit for households with children and has consistently reviewed its performance against this measure. The target reflects the Council's commitment to sustaining this performance and maintaining suitable alternatives for families who require temporary accommodation.

How the target will be achieved

7.8 Performance will be maintained through:

- An approved MHCLG bed & breakfast elimination plan
- Continued focus on preventing homelessness at the earliest opportunity.
- Effective management of temporary accommodation placements
- Purchasing and leasing additional temporary accommodation units when required
- Procurement of self-contained emergency nightly charged accommodation located within the Borough.
- An ongoing review of existing temporary accommodation to establish patterns, and blockages resulting in bed and breakfast usage.
- Close monitoring of households in temporary accommodation to support timely move-on into settled housing.
- Temporary accommodation void properties to be prioritised and made available as timely as possible

- Implementation of learning from the Families in Temporary Accommodation programme.

Partnerships, risks and dependencies

7.9 Delivery relies on effective partnership working between the Councils Housing Options team, Children's Services and accommodation providers, alongside continued access to suitable temporary accommodation.

7.10 While the Council has a strong track record in this area, increasing homelessness demand and wider housing market pressures may create additional challenges that require ongoing monitoring

Successful prevention and relief accommodation outcomes

Why this target?

7.11 Successful prevention and relief accommodation outcomes are central to eliminating homelessness. The aim being from having to managing crisis to stopping homelessness before it happens.

7.12 The target supports continued year-on-year improvement in helping households retain or secure accommodation before or after homelessness occurs.

7.13 The Homelessness Single Pathway Review identified increasing pressures relating to access to affordable housing, loss of private rented accommodation, domestic abuse, relationship breakdown and wider housing affordability challenges.

7.14 Current performance is already above the regional and national figures, the target has been set to continue to deliver sustained year-on-year improvement, helping more households secure or retain accommodation before homelessness occurs.

How the target will be achieved

7.15 Progress will be supported through actions to strengthen early intervention and homelessness prevention, including:

- Retaining existing accommodation by helping households stay in their current private or social rented home through mediation, negotiating with landlords or resolving and helping reduce rent arrears.

- Accessing entitlements and grants and maximising household income to ensure benefits are correctly claimed and signposting households to the discretionary housing payment scheme

- Securing alternative private rented accommodation before a household becomes homeless option with financial support towards deposit schemes and rent in advance charges

- Improved identification of households at risk through better use of housing and partner data.

- Utilising specialist supported accommodation by placing vulnerable individuals into transitional or long-term supported accommodation tailored to mental health, addiction recovery, or physical disability needs

- Annual review of homelessness outcomes, customer journeys and service performance.

- Strengthened prison release and hospital discharge arrangements.

- Exploration of additional tenancy sustainment and floating support provision.

- Development of approaches to support young people and families experiencing relationship breakdown.

- Delivering in school training sessions to help young people understand homelessness risks and their housing options.

7.16 Working together across Nottinghamshire, we will also:

- Build a shared evidence base on the causes of homelessness and repeat homelessness and use it to identify, test and grow earlier and more targeted prevention.

- Strengthen housing and homelessness pathways for groups at increased risk of homelessness, including people leaving prison, care leavers, veterans and people leaving institutional settings.

- Improve access to accommodation and reduce barriers preventing homeless households accessing social and affordable housing.

- Build a shared picture of the housing needed to prevent and resolve homelessness and use this to influence local, regional and national housing priorities and investment.

Partnerships, risks and dependencies

7.17 Delivery is dependent on effective partnership working across housing, community safety, Children's Services, advice agencies, probation services and accommodation providers.

7.18 Performance may also be influenced by wider housing market conditions, affordability pressures and availability of suitable housing options.

Successful prevention and relief accommodation outcomes for households experiencing multiple disadvantage

Why this target?

7.19 People experiencing severe multiple disadvantage often face additional barriers to securing and sustaining accommodation and are more likely to require support from multiple agencies.

7.20 As this is an emerging measure based on a relatively small local cohort, performance may fluctuate between reporting periods. The target has been informed by regional benchmarking and local circumstances, with the aim of improving housing outcomes for residents experiencing the highest levels of exclusion.

How the target will be achieved

7.21 Progress will be supported through:

- Recommissioned rough sleeping prevention and support services.
- Working with Registered Providers and landlords that have on site or visiting staff available to support vulnerable households.
- Utilising trauma informed and gender specific spaces to place individuals into specialised environments such as women only supported units designed for those fleeing both domestic abuse and systemic disadvantage
- Multi-agency support planning arrangements and lead worker approaches.
- Delivery of learning from the Nottinghamshire MEAM systems change partnership.
- Community-based nursing support and specialist services.
- Continued use of case reviews, performance information and service-user learning to inform service improvement.

7.22 Working together across Nottinghamshire, we will also:

- Improve outcomes for people experiencing severe multiple disadvantage through coordinated partnership working, No Wrong Door principles and system change approaches.
- Improve coordination between housing, health, care, safeguarding, criminal justice and voluntary sector partners so that people receive more joined-up support and are less likely to fall through gaps between services.

- Increase the involvement of people with lived experience in shaping services and strategic priorities.
- Strengthen alignment between commissioning and investment decisions to reduce duplication, address gaps in provision and improve outcomes.
- Contribute to regional learning and development of Housing First and housing-led approaches
- Work collectively with regional and national partners to address barriers that affect people experiencing homelessness and multiple disadvantage where solutions sit beyond the control of individual organisations.

Partnerships, risks and dependencies

7.23 Delivery depends upon effective collaboration between housing, health, probation, substance use treatment services, domestic abuse services and voluntary sector organisations and access to suitable accommodation and support.

7.24 Given the relatively small number of households included within this measure, performance may fluctuate between reporting periods and targets will be reviewed annually as the local evidence base develops.

People experiencing long-term rough sleeping

Why this target?

7.25 People experiencing long-term rough sleeping often face the most complex barriers to housing, health and wellbeing and are among those most at risk of poor outcomes. Local data shows that long-term rough sleeping is concentrated within a relatively small cohort of individuals who often require coordinated support from multiple agencies.

7.26 The Government's ambition is to halve long-term rough sleeping. Historically the number of people in this cohort located in the Borough has been relatively small and therefore the Council has set an ambitious target to have no long-term rough sleeping in the future. This target reflects the progress already achieved locally and the opportunity to align reductions in long-term rough sleeping with wider efforts to reduce overall rough sleeping.

How the target will be achieved

7.27 Progress will be supported through:

- Review and recommissioning of rough sleeping prevention and support services.
- Multi-agency support planning and lead worker arrangements.
- Targeted prevention by coordinating closely with prisons, hospitals and care systems to stop individuals being discharged directly onto the streets.

- Improved access to accommodation and move-on pathways.
- Learning from individual cases, cohort reviews and partnership working.
- Continued implementation of the Prison Release Protocol and efforts to prevent repeat homelessness.
- Identifying and engaging all known veterans who are sleeping rough in the Borough and providing a tailored offer of support off the streets

7.28 Working together across Nottinghamshire, we will also:

- Improve outcomes for people experiencing long-term rough sleeping and multiple disadvantage through coordinated partnership working and system change.
- Use learning from the Women's Rough Sleeping Census to improve understanding of repeat rough sleeping, hidden homelessness and barriers to accessing support.
- Use learning from the Mansfield Long-Term Rough Sleeping Partnership Plan to identify and implement changes that improve responses across Nottinghamshire.
- Work collectively with regional and national partners to address barriers preventing people moving away from long-term rough sleeping where solutions sit beyond the control of housing services alone.

Partnerships, risks and dependencies

7.29 Success depends upon sustained collaboration across housing, outreach, health, probation, substance use treatment and domestic abuse services.

7.30 Success will also be influenced by access to suitable accommodation and the availability of specialist support services and regional and countywide work, including EMCCA's Homelessness Action Plan and Nottinghamshire commissioning, which will provide wider opportunities for alignment and system improvement.

People sleeping rough on a single night

Why this target?

7.31 The Autumn 2025 snapshot recorded 2 people sleeping rough on a single night at the time. The target set seeks to increase performance and achieve reductions over the life of the Action Plan.

How the target will be achieved

7.32 Progress will be supported through:

- Review and recommissioning of rough sleeping prevention and support services.

- Continued delivery of Street Outreach provision.
- Rough Sleeper Action Groups
- Use of rough sleeping intelligence, case learning and performance data to identify risks and opportunities for intervention.
- Stronger links between outreach, accommodation and support pathways.
- Providing immediate shelter to get people out of the cold and off the streets under the “Everyone in for Christmas” initiative.

7.33 Working together across Nottinghamshire, we will also:

- Maintain a coordinated approach to reducing rough sleeping, using evidence, lived experience and performance information to drive service improvement.
- Improve outcomes for people experiencing rough sleeping and severe multiple disadvantage through coordinated partnership working and system change.
- Use learning from the Women's Rough Sleeping Census to improve responses to women experiencing rough sleeping and hidden homelessness.
- Strengthen pathways for groups at increased risk of homelessness and rough sleeping.
- Work collectively with regional and national partners to address barriers to preventing and resolving rough sleeping that cannot be addressed by individual organisations acting alone.

Partnerships, risks and dependencies

7.34 Delivery relies on partnership working between outreach providers, accommodation providers, health services, probation, substance use treatment services and voluntary sector organisations.

7.35 Economic pressures and changes in housing availability may affect demand

8. Delivery against the existing strategy priorities

8.1 The Homelessness Act 2002 places a legal requirement on local authorities to undertake a review of homelessness within their area, and develop and publish a strategy to prevent homelessness, based on the findings of the review.

8.2 The current South Nottinghamshire Homelessness and Rough Sleeping Strategy 2022-2027 identified ad set out 6 key strategic key aims and priorities:

1. Early intervention through effective partnership working

2. The provision of an accessible, agile and responsive homelessness service.

3. Access to affordable and quality accommodation across all sectors

4. Tackle rough sleeping by developing and improving pathways

5. Linking health, well-being and housing together to improve the life chances and aspirations of those affected

6. Delivering long term support solutions to sustain tenancies for the most vulnerable

8.3 These continue to provide the strategic framework for Gedling's homelessness activity. The table summarises current 2026/27 delivery under each priority and links it to the Local Outcomes Framework. Continuing commitments from the previous action plan are incorporated into current delivery rather than reproducing historic actions and dates.

Existing strategic aims from the 2022-2027 South Notts Strategy	Gedling's 2026/27 delivery actions	Lead department/ partner	Local outcomes framework
Early intervention through effective partnership working	Maintain countywide and local partnerships, maintain housing and homelessness forums, deliver homelessness education for young people, strengthen referral pathways, improve early engagement with registered providers and private landlords, maximise Government and other funding with prevention at the forefront of service delivery, work closely with rough sleeping services, contribute to Nottinghamshire and EMCCA Homelessness Action and taskforce, contribute towards the countywide supported-housing and inclusion work, contribute and develop the countywide Homelessness and Rough Sleeping Action Plan	Housing Options Strategic Housing Commissioned and statutory partners	Prevention and relief Reduce families in temporary accommodation
The provision of an	Continue to offer face to face interviews and advice without an	Housing Options	Prevention and relief

accessible, agile and responsive homelessness service	appointment at the Councils offices, Review homelessness demand and Pathways data and trends to improve outcomes, continue developing and reviewing prevention options with partners, review access routes and customer journeys so advice is available in different ways, maintain annual staff training, quality assurance, case audits, service-user feedback and peer learning.	Strategic Housing	
Access to affordable and quality accommodation across all sectors	Operate and review the Housing Allocations Policy so homeless applicants are fairly prioritised, strengthen strategic engagement with registered providers and private landlords, settled housing and suitable private-rented opportunities, consider and explore private-rented-sector incentives, financial help towards rent in advance and deposit schemes, maximise social housing nominations and supported accommodation, improve the quality of temporary accommodation and minimise bed and breakfast use, support timely move-on, work with Private Sector Housing, Registered Providers and homeowners to bring suitable empty homes back into use, Support Rightsizing scheme so tenants can move to a smaller, more suitable home. identify and address barriers to move-on from temporary and supported accommodation by contributing to the development of a countywide Supported Housing Strategy by March 2027; contribute to EMCCA work on strategic landlord	Housing Options Strategic Housing Planning Policy Registered providers, private-sector housing and homeowners	Prevention and relief Reduce families in temporary accommodation Reduce rough sleeping

	engagement, housing supply and regional move-on solutions and deliver more affordable housing in the Borough.		
Tackle rough sleeping by developing and improving pathways	Maintain Street Outreach, Rough Sleeper Action Groups, and rapid response, use RSAP and supported accommodation pathways, undertake case planning, strengthen Duty to Refer and prison, care and hospital discharge pathways, participate in countywide and EMCCA work to improve referral quality, information sharing and cross-system homelessness prevention. Maintain the South Nottinghamshire Severe Weather Emergency Protocol so accommodation is offered during severe weather.	Housing Options Strategic Housing Countywide and regional partners	Reduce single-night and long-term rough sleeping
Linking health, wellbeing and housing together to improve life chances and aspirations	Maintain policies and procedures that meet the Domestic Abuse Act requirements and work through Nottinghamshire domestic abuse partnership and commissioning arrangements, maintain domestic-abuse and Sanctuary pathways, strengthen health, mental-health, substance-use and social-care links, identify support needs and make onward referrals, use adaptation and housing related hospital discharge services designed to prevent vulnerable patients from being discharged into homelessness, rough sleeping, or unsafe/unsuitable housing.	Housing Options Strategic Housing Health and social care Commissioned partners	Prevention and relief Preventing homelessness for those experiencing multiple disadvantage
Delivering long-term support solutions to sustain	Contribute towards the development of a countywide Supported Housing Strategy by March 2027, work with supported	Housing Options	Prevention and relief

tenancies for the most vulnerable	accommodation providers to strengthen move-on assessments and identify tenancy-sustainment risks. maximise use of prevention and resettlement services, utilise prevention funds so that it helps residents access or retain accommodation, consider mediation with families and landlords, maintain RSAP support; strengthen cross-tenure sustainment and countywide work on specialist housing and move-on pathways.	Strategic Housing Support providers Registered Housing providers	Preventing homelessness for those experiencing multiple disadvantage Reduce rough sleeping

9. Temporary accommodation suitability

9.1 Gedling Borough Council's Temporary Accommodation Placement Policy sets out how the Council will provide accommodation for individuals and families who are homeless or threatened with homelessness. The Council's primary focus is to prevent homelessness wherever possible and encourages residents to seek advice and support at the earliest opportunity if they are concerned about their housing situation. Where it is safe and reasonable to do so, the Council will work with households to help them remain in their existing home; where this is not possible, it will support them to secure suitable alternative accommodation before they are required to leave.

9.2 However, in some circumstances, this will not be possible, and the Council may have a statutory duty to provide temporary accommodation (TA) in line with legislation. The Council will provide safe and suitable temporary housing while it assesses an applicant's housing need and works towards a longer-term solution.

9.3 Gedling Borough Council will continue to ensure that temporary accommodation placements are suitable for the households placed within them, taking account of household circumstances, support needs, safeguarding considerations, access to education, health services and wider support networks.

9.4 The Council will continue to review temporary accommodation demand, supply and quality.

10. Performance monitoring

10.1 Progress against the Action Plan will be monitored through established Council governance arrangements, drawing on the Local Outcomes Framework, supporting service indicators, Pathways data, contract monitoring, case audits and intelligence from partners. Where performance is off track, the Council will work with relevant partners to understand the causes, agree appropriate corrective action and monitor its impact.

Annual Review

10.2 The Action Plan, Local Outcomes Framework targets and supporting delivery arrangements will be reviewed annually to ensure they remain current, evidence-led and responsive to changing local need.

The annual review will consider:

- Progress against Local Outcomes Framework targets and agreed milestone
- Progress and implications arising from Nottinghamshire and EMCCA strategies, action plans and commissioning arrangements.
- Emerging EMCCA regional outcomes, definitions and data arrangements, identifying opportunities to align Gedling's Local Outcomes Framework with regional measures while maintaining clear local accountability and performance reporting.
- The effectiveness of delivery activity and partnership pathways.
- Effectiveness of partnership arrangements and commissioned service performance.
- Customer, service-user and stakeholder feedback.
- Emerging risks, pressures, opportunities and areas for improvement.
- Changes in national policy, legislation, funding and local demand.

10.3 Where required, the Action Plan will be updated following the annual review to reflect revised priorities, delivery progress and any new or emerging requirements.

10.4 The Council is committed to continuous improvement in homelessness prevention, temporary accommodation and rough sleeping services.

10.5 Learning from performance monitoring, partnership working, service reviews, customer feedback, case audits and commissioned services will be used to shape future service design, commissioning decisions and strategic priorities. This will help ensure that the Action Plan remains evidence-led, responsive to changing need and focused on improving outcomes for residents who are homeless or at risk of homelessness.

10.6 Progress against the shared Nottinghamshire actions will be overseen collectively through Nottinghamshire Strategic Housing Partnership and the Nottinghamshire Health & Wellbeing Board.

Appendix A – Nottinghamshire Action Plan

The Countywide Action Plan sets out the actions agreed for collective delivery by Nottinghamshire's district and borough councils.

Most actions in this Plan will be delivered through existing staffing, commissioned services, funded programmes and partnership arrangements. Any proposal requiring additional funding, commissioning activity or dedicated capacity beyond existing resources will be subject to separate approval.

The Nottinghamshire actions focus on shared challenges where councils and partners can achieve greater impact by working collectively. They support ongoing public service reform and stronger partnership working, both of which will remain essential under any future local government arrangements.

Theme	Nottinghamshire action	Local outcomes framework	Lead	Lead partners	Schedule	Success measure
Prevent homelessness before it occurs	Build a shared evidence base on the causes of homelessness and repeat homelessness and use it to identify, test and grow earlier and more targeted prevention.	Prevention and relief	Nottinghamshire Strategic Housing Partnership	MEAM Systems Change Partnership	Ongoing	Shared prevention priorities identified and at least one approach selected for Test, Learn and Grow.
Prevent homelessness before it occurs	Strengthen housing and homelessness pathways for groups at increased risk of homelessness, including people	Prevention and relief Reduce families in temporary accommodation	Nottinghamshire Strategic Housing Partnership	MEAM Systems Change Partnership	Ongoing	Improvements to priority pathways identified and implemented where appropriate.

	leaving prison, care leavers, veterans and people leaving institutional settings.	Reduce rough sleeping				
End rough sleeping	Maintain a coordinated approach to reducing rough sleeping, using evidence, lived experience and performance information to inform service improvement and commissioning.	Reduce rough sleeping	Ashfield DC	MEAM Systems Change Partnership	Ongoing	Provision is regularly reviewed, with services commissioned or adapted in response to changing need, performance and available funding.
End rough sleeping	Improve outcomes for people experiencing rough sleeping and severe multiple disadvantage through coordinated partnership working, No Wrong Door principles and system change approaches.	Reduce rough sleeping Preventing homelessness for those experiencing multiple disadvantage	MEAM Systems Change Partnership	MEAM Systems Change Partnership	Ongoing	Partnership working, principles and system change approaches lead to identifiable improvements in services, pathways or commissioning.

End rough sleeping	Continue the annual Women's Rough Sleeping Census and use the findings to make identifiable changes to services, commissioning and the wider response to women experiencing rough sleeping and hidden homelessness.	Reduce rough sleeping	Framework Housing Association	Nottinghamshire SMD Women's Group	Annual	Census completed annually, with findings translated into agreed actions which result in identifiable changes to services, pathways or commissioning.
End rough sleeping	Use learning from local approaches, including the Mansfield Long-Term Rough Sleeping Partnership Plan, to identify changes that could improve the response to long-term rough sleeping across Nottinghamshire.	Reduce rough sleeping	Mansfield Long-Term Rough Sleeping Partnership	MEAM Systems Change Partnership	Ongoing	Learning from the Mansfield approach captured and shared, with transferable changes identified and taken forward across Nottinghamshire where appropriate.
Ensure rapid access to settled housing and reduce reliance on	Build a shared picture of the housing needed to prevent and resolve	Prevention and relief	Nottinghamshire Strategic Housing Partnership	Seven district and borough councils; Registered Providers;	Ongoing	Agreed Nottinghamshire evidence base used in housing and investment discussions and relevant strategic plans.

temporary accommodation	homelessness and use it to influence housing strategy, development and investment locally, regionally and nationally.			Homes England; EMCCA		
Ensure rapid access to settled housing and reduce reliance on temporary accommodation	Improve access and reduce barriers preventing homeless households accessing social and affordable housing.	Prevention and relief	Nottinghamshire Strategic Housing Partnership	Seven district and borough councils; Registered Providers; EMCCA	Ongoing	Common barriers identified and agreed changes to access or move on arrangements taken forward.
Ensure rapid access to settled housing and reduce reliance on temporary accommodation	Strengthen joint approaches to improving outcomes for children, young people and families affected by homelessness and temporary accommodation.	Reduce families in temporary accommodation	Families in Temporary Accommodation Steering Group	Seven district and borough councils; Justlife; relevant partners	Ongoing	Agreed programme improvements implemented, with learning and evidence of impact shared across all seven areas.
Deliver a joined-up, whole-system response through partnership and system reform	Strengthen governance and shared intelligence arrangements for homelessness, rough sleeping and supported housing	All outcomes	Nottinghamshire Strategic Housing Partnership	Seven district and borough councils and partners	Ongoing	Governance arrangements support effective partnership working, oversight and collective decision-making.

	across Nottinghamshire.					
Deliver a joined-up, whole-system response through partnership and system reform	Improve coordination between housing, health, care, safeguarding, criminal justice and voluntary sector partners to better support people experiencing homelessness and multiple disadvantage.	Preventing homelessness for those experiencing multiple disadvantage	MEAM Systems Change Partnership	Relevant partners	Ongoing	Increased evidence of coordinated responses, joint problem solving and improved pathways for people with multiple disadvantage.
Deliver a joined-up, whole-system response through partnership and system reform	Increase the involvement of people with lived experience in shaping homelessness services, partnership activity and strategic priorities.	All outcomes	MEAM Systems Change Partnership	People with lived experience; relevant partners	Ongoing	Lived experience is routinely used to inform service improvement, partnership activity and strategic decision-making.
Deliver a joined-up, whole-system response through partnership and system reform	Strengthen alignment between commissioning and investment decisions that affect homelessness, rough sleeping and	Preventing homelessness for those experiencing multiple disadvantage	Severe Multiple Disadvantage (SMD) Commissioning Alliance	Commissioners	Ongoing	Opportunities for joined-up planning, commissioning and investment are identified and acted upon.

	multiple disadvantage.					
Deliver a joined-up, whole-system response through partnership and system reform	Work collectively with regional and national partners to address barriers to preventing and resolving homelessness that cannot be addressed by individual organisations acting alone.	All outcomes	Nottinghamshire Strategic Housing Partnership	EMCCA, Government and wider partners	Ongoing	Shared priorities and system barriers are identified, promoted and acted upon through appropriate partnership arrangements.